TOWN OF BLACK MOUNTAIN
Town Hall, 160 Midland Avenue, Black Mountain, NC 28711

Date: March 9, 2020  Time: 6:00 p.m.  Regular Session Agenda

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Conserve resources; print only when necessary.

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(828) 419-9300 / TDD (800) 735-2962

1. CALL TO ORDER
   • Welcome
   • Pledge of Allegiance
   • Invocation – Pastor Caleb Davis, Homer’s Chapel
   • Announcements – Mayor Don Collins

2. PROCLAMATIONS, AWARDS & RECOGNITION
   A. Proclamation – Carlos L. Showers
   B. Proclamation - Black Mountain Beautification Committee

3. CITIZEN COMMENTS
   Individuals wishing to address the Board are asked to sign in at the entrance to the board room, indicating the topic(s) or agenda item(s) you wish to discuss, so that the chair may group speakers according to topic. The chair will recognize individuals requesting to address the Board. Comments by any one speaker shall be limited to three (3) minutes. If the topic you wish to discuss pertains to a public hearing scheduled for this meeting, please reserve your comment for the applicable public hearing.

4. COMMUNICATIONS FROM STAFF, BOARDS, COMMISSIONS & AGENCIES
   A. Public Works Annual Water Report – Jamey Matthews, Director

5. CONSENT AGENDA
   All items on the consent agenda are considered routine, to be enacted by one motion without discussion. If a member of the governing body requests discussion of an item, the item will be removed from the consent agenda and considered separately.
   A. Adoption of Minutes

Page 1 of 3
B. Budget Amendment for Attorney Fees

Motion: To approve Budget Amendment #FY20-14 as submitted increasing expense account 1000-4100-040 (Professional Services) by $25,000 and increasing the revenue account 1000-3905-900 (Fund Balance Appropriated) by $25,000.

Consent Motion: To approve consent items A-B as presented.

6. CITIZEN COMMENTS
The chair will recognize individuals requesting to address the Board regarding the specific New Business or Unfinished Business items below. Comments by any one speaker shall be limited to three (3) minutes.
If the topic you wish to discuss pertains to a public hearing scheduled for this meeting, please reserve your comment for the applicable public hearing.

7. UNFINISHED BUSINESS
A. 2020 Sanitation Contract

B. NC Highway 9 Sidewalk Construction Contract Approval

Motion: To award contract for NC Highway 9 sidewalk construction to Southern Appalachian Grading and Excavating, Inc. in the amount of $125,240.

8. ORGANIZATIONAL MEETING
A. Appointment of Alderman for the Town of Black Mountain to an unexpired term ending 2020

Motion: To appoint ___________________________ as Alderman to the Town of Black Mountain Board of Aldermen.

Oath of Office of Appointed Alderman – Don Collins, Mayor

B. Appointments of representatives and alternates to represent the Town of Black Mountain on boards/committees of outside agencies.

1. Black Mountain- Swannanoa Chamber of Commerce Executive Board:
There is one Member appointment to be filled for the Black Mountain- Swannanoa Chamber of Commerce Executive Board.
TOWN OF BLACK MOUNTAIN- REGULAR SESSION AGENDA
March 9, 2020

Motion: To appoint ______________________ to serve as member of the Black Mountain Swannanoa Chamber of Commerce Executive Board.

2. Asheville Regional Housing Consortium:
   There is one Alternate to be filled for the Asheville Regional Housing Consortium.

Motion: To appoint ______________________ to serve as alternate member of the Asheville Regional Housing Consortium.

9. NEW BUSINESS
   A. Compliance with NC G.S. Chapter 160D- Attorney Ron Sneed

   B. Resolution to Provide Matching Funds for Ninth Street Bridge Replacement  #R-20-03

   Motion: To approve Resolution #R-20-03 committing to matching funds, if awarded, in the amount of in the amount of $91,400, which is twenty-percent (20%) of the total request of the grant application for 2020 STBG to provide funding for construction for the Ninth Street Bridge Replacement

10. PUBLIC HEARING - NONE
The chair will recognize individuals requesting to address the Board regarding the specific topic of the public hearing. Public hearing comments by any on speaker shall be limited to ten (10) minutes. The Mayor reserves the right to alter time limits and other rules of procedure at the beginning of each Public Hearing.

11. COMMUNICATION FROM STAFF
   A. Town Attorney – Ron Sneed

   B. Town Manager – Josh Harrold

12. COMMUNICATION FROM MAYOR AND BOARD OF ALDERMEN

13. ADJOURNMENT

[Signature]
Josh Harrold
Town Manager
WHEREAS, the Black Mountain Beautification Committee was established 20 years ago by the Economic Development Committee of the Black Mountain Swannanoa Chamber of Commerce; and

WHEREAS, the Committee took as its mission statement that The people of Black Mountain possess a cherished tradition of honoring the natural beauty of the surrounding mountains all the while seeking to reflect that beauty on the streets and in the lives of its citizens; and

WHEREAS, this non-profit organization focuses on maintaining and nurturing the town gardens and green areas and establishing more natural gardens in designated open areas; and

WHEREAS, in 2005 the Committee established the Black Mountain Garden Show and Sale thus bringing in hundreds of guests from all parts of the south who experience the spirit of Black Mountain; and

WHEREAS, in 2013 the Committee worked extensively with the Town Square Committee to create this park as a focal point of Black Mountain; and

WHEREAS, in 2016 the Committee worked to bring about a consistent look in the planters and benches in the historic section of Black Mountain; and

WHEREAS, the Town of Black Mountain and the Black Mountain Beautification Committee have worked hand in hand for these 20 years with mutual support and respect to provide a hospitable, welcoming, and scenic mountain community for the benefits of citizens and visitors alike

NOW, THEREFORE, I, Don Collins, Mayor of the Town of Black Mountain, do hereby proclaim Sunday, March 22, 2020 in the Town of Black Mountain as

The Black Mountain Beautification Committee Day

SIGNED this 9th day of March 2020.

Attest: Don Collins, Mayor

Angela Reece, Town Clerk
SUBJECT: Budget Amendment for Attorney Fees #FY20-14

AGENDA INFORMATION

Agenda Location: Consent Agenda
Item Number: 5B
Department: Finance
Contact: Dean Luebbe, Assistant Town Manager/Finance Director
Presenter: Josh Harrold, Town Manager

BRIEF SUMMARY: Legal fees in FY20 are considerably higher than budgeted amounts, due in large part, to the Town contracting with Roberts and Stevens, Attorneys at Law for assistance in human resources related issues.

MOTION FOR CONSIDERATION: To approve Budget Amendment #FY20-14 as submitted increasing expense account 1000-4100-040 (Professional Services) by $25,000 and increasing the revenue account 1000-3905-900 (Fund Balance Appropriated) by $25,000.

FUNDING SOURCE: Fund Balance from the General Fund.

ATTACHMENTS: N/A.

MANAGER’S COMMENTS AND RECOMMENDATIONS: Adopt as presented.
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Totals: 25,000 25,000

BD #

Entered By:

Journal #

Approved By:

Fiscal Yr

Date

Date
G.S. Chapter 160D Checklist of Changes to Local Ordinances, Policies, and Practices

This checklist outlines provisions in the new Chapter 160D of the North Carolina General Statutes (hereinafter G.S.) as well as related statutory changes that will be incorporated into Chapter 160D. The changes to the statutes affect the language of local ordinances, the options for local decision processes, and the administrative practices related to development regulations.

This checklist is one piece of a larger set of resources and training materials, including an explanatory book, Chapter 160D: A New Land Use Law for North Carolina. Each item on this checklist is described more thoroughly in those additional resources. Section headers in this checklist note the corresponding chapter and section of the Chapter 160D book [in brackets]. Check nc160D.sog.unc.edu for additional resources and training.

The checklist has specific notations, which are accompanied by specific icons, as follows:

- Denotes **legislative changes** for which local governments **must** take action (statutory citations are in parentheses)
- Denotes **permissive legislative changes** for which local governments **may** take action
- Denotes **notable legislative changes** that do not require local action but of which local governments must **be aware**

*For items noted with an asterisk, local governments do not have authority for the change until January 1, 2021, unless legislation authorizes earlier effectiveness. Noted changes may be incorporated into ordinances and policies, but they must not be effective until 2021. All other changes may be adopted and effective immediately.*

I. Terminology and Citations [Chapter 1, Section III]

- **Must** update any references to provisions in G.S. Chapter 160A or 153A to indicate relevant provisions in Chapter 160D. (See appendixes B and C in the Chapter 160D book.)
- **Must** align ordinance terminology with Chapter 160D terminology for *conditional zoning* and *special use permits*; must delete use of the terms *conditional use permit, special exception, conditional use district zoning, and special use district zoning.* (See G.S. 160D-102.)
- **Must** ensure that ordinance definitions for the following terms are not inconsistent with definitions provided in state law and regulation: *building, dwelling, dwelling unit, bedroom,* and *sleeping unit.* (S.L. 2019-111, § 1.17.)
- **May** align ordinance terminology with Chapter 160D terminology, including for the following terms: *administrative decision, administrative hearing, determination, developer, development, development approval, development regulation, dwelling, evidentiary hearing, legislative*
II. Geographic Jurisdiction [Chapter 2, Section I]

☐ *For extension of extraterritorial jurisdiction (ETJ), a municipality must provide mailed notice thirty days prior to ETJ hearing; municipality may hold one hearing (with single mailed notice) regarding ETJ and initial zoning amendment. (G.S. 160D-202(d).)

- Municipality may hold hearings in anticipation of change in jurisdiction. (G.S. 160D-204.)
- *For a parcel in two jurisdictions, the owner and the jurisdictions may agree for development regulations from one jurisdiction to apply to the entire parcel. (G.S. 160D-203.)
- *In ETJ, the county may elect to exercise development regulations that the municipality is not exercising. (G.S. 160D-202(b).)

III. Boards [Chapter 2, Section II]

A. In General

☐ Must adopt broadened conflict-of-interest standards for governing and advisory boards. (G.S. 160D-109.)

☐ Must keep minutes of proceedings of each board. (G.S. 160D-308.)

☐ Must have each board member take an oath of office before starting his or her duties. (G.S. 160D-309.)

☐ Must update ETJ population estimate, at least with each decennial census (also calculation for proportional representation is simplified and process for appointment is clarified). (G.S. 160D-307.)

☐ Must provide proportional representation for ETJ on preservation commission if any districts or landmarks are designated in the ETJ. (G.S. 160D-307.)

- May have detailed rules of procedure for each board; may be adopted by governing board; if not, then may be adopted by individual board; if adopted, must maintain board rules of procedure (by clerk or other officer as set by ordinance) and must post board rules of procedure to website, if the jurisdiction has a website. (G.S. 160D-308.)

- May establish reasonable procedures to solicit, review, and make appointments; governing board typically makes appointments but may delegate that appointment-making authority. (G.S. 160D-310.)

- May establish additional advisory boards related to development regulations. (G.S. 160D-306.)
B. Planning Board
- May assign to planning board the coordination of citizen engagement for planning. (G.S. 160D-301.)
- May assign planning board to serve as preliminary forum for review and comment on quasi-judicial decisions, provided that no part of the preliminary forum or recommendation may be used as a basis for the deciding board. (G.S. 160D-301.)

C. Board of Adjustment
- May assign board of adjustment to hear and decide matters under any development regulation, not just zoning. (G.S. 160D-302.)
- May assign duties of housing appeals board to board of adjustment. (G.S. 160D-305.)

IV. Land Use Administration [Chapter 2, Section III]

A. In General
- Must incorporate new staff conflict-of-interest standards into ordinance or policy. (G.S. 160D-109.)
- Must maintain in paper or digital format current and prior zoning maps for public inspection. (G.S. 160D-105.)
- Must maintain in paper or digital format any state or federal agency maps incorporated by reference into the zoning map. (G.S. 160D-105.)
- May enact ordinances, procedures, and fee schedules relating to administration and enforcement of development regulations. (G.S. 160D-402(b).)
- May charge reasonable fees for support, administration, and implementation of development regulation; must use any such fees for that purpose, not for other purposes. (G.S. 160D-402(d).)

B. Enforcement
- Must issue notices of violation (NOVs) in conformance with statutory procedures (must deliver to permittee and landowner if different; may deliver to occupant or person undertaking the activity; delivery by hand, email, or first-class mail; may be posted onsite; administrator to certify NOV for the file.) (G.S. 160D-404(a).)
- If inspecting, must enter the premises during reasonable hours and upon presenting credentials; must have consent of premises owner or an administrative search warrant to inspect areas not open to the public. (G.S. 160D-403(e).)
- For revocation of development approval, must follow the same process as was used for the approval. (G.S. 160D-403(f).)
- May perform inspections for other development approvals to ensure compliance with state law, local law, and the terms of the approval; must perform (or contract for) inspections for building permits. (G.S. 160D-1113; -403(e).)
May perform inspections for general code compliance and enforcement (inspections unrelated to a development approval). (G.S. 160D-402(b).)

May require a certificate of compliance or occupancy to confirm that permitted work complies with applicable laws and terms of the permit; still must require certificate of occupancy for work requiring a building permit. (G.S. 160D-403(g).)

May issue stop-work orders for illegal or dangerous work or activity, whether related to a permit or not. (G.S. 160D-404(b).)

May continue to use general enforcement methods, including civil penalties, fines, court-ordered actions, and criminal prosecution. (G.S. 160D-404(c).)

Be aware that a local government must bring a court action in advance of the applicable five- and seven-year statutes of limitation. (G.S. 1-51 and -49; established prior to Chapter 160D.)

V. Substance of Zoning Ordinance [Chapter 3, Section I]

Must maintain current and prior zoning maps for public inspection (local government clerk or other office may be the responsible office); may adopt and maintain in paper or digital format. (G.S. 160D-105.)

Must eliminate conditional-use-district zoning; existing conditional-use-district zoning converts to conditional district on January 1, 2021. (G.S. 160D-703; S.L. 2019-111, § 2.9(b).)

May incorporate maps officially adopted by state or federal agencies (such as flood-insurance rate maps (FIRMs)) into the zoning map; may incorporate the most recent officially adopted version of such maps so that there is no need for ordinance amendment for subsequent map updates; must maintain current effective map for public inspection; may maintain in paper or digital format. (G.S. 160D-105.)

May require certain dedications and performance guarantees for zoning approvals to the same extent as for subdivision approvals. (G.S. 160D-702.)

May use form-based codes. (G.S. 160D-703(a)(3).)

May allow administrative minor modification of conditional zoning, special use permits, and other development approvals; if allowed, must define “minor modification” by ordinance, must not include modification of use or density, and major modifications must follow standard approval process. (G.S. 160D-403(d), -703(b), -705(c).)

May apply zoning standards jurisdiction-wide, not just on a zoning-district-by-zoning-district basis. (G.S. 160D-703(d).)

May regulate development over navigable waters, including floating homes. (G.S. 160D-702(a).)
VI. Substance of Other Development Ordinances [Chapter 3, Section II]

☐ Must conform subdivision performance guarantee requirements with statutory standards.
(S.L. 2019-79 (S.B. 313), to be incorporated into G.S. Chapter 160D.)

☐ Must conform subdivision procedures for expedited review of certain minor subdivisions.
(G.S. 160D-802, established prior to G.S. Chapter 160D.)

☐ Must exempt farm use on bona fide farm in ETJ from city zoning to the same extent it would be exempt from county zoning; Chapter 160D clarifies that other municipal development regulations may still apply. (G.S. 160D-903(c).)

☐ Must not exclude manufactured homes based on the age of the home. (G.S. 160D-910.)

☐ *Must follow standardized process for housing-code enforcement to determine owner’s abandonment of intent to repair and need for demolition. (G.S. 160D-1203(6).)

☐ May adopt moratoria for development regulations (subject to limitation on residential uses); moratoria do not affect rights established by permit choice rule. (G.S. 160D-107.)

A. Historic Preservation

☐ Must follow standard quasi-judicial procedures for preservation certificates of appropriateness. (G.S. 160D-947(c).)

☐ Must frame preservation district provisions as “standards” rather than “guidelines.” (G.S. 160D-947(c).)

☐ *May choose for appeals of preservation commission decisions to go directly to superior court rather than to board of adjustment. (G.S. 160D-947(e).)

B. Development Agreements

☐ Must process a development agreement as a legislative decision. (G.S. 160D-105.)

☐ Must have a local government as a party to a development agreement (a water and sewer authority may enter an agreement as a party, but not independently). (G.S. 160D-1001(b).)

☐ May consider a development agreement concurrently with a rezoning, subdivision, or site plan; may consider a development agreement in conjunction with a conditional zoning that incorporates the development agreement. (G.S. 160D-1001(d).)

☐ *May address fewer topics in development agreement content (list of mandated topics is shortened). (G.S. 160D-1006.)

☐ May mutually agree with a developer for the developer to provide public improvements beyond what could have been required, provided such conditions are included in the development agreement. (G.S. 160D-1006(d).)

☐ May include penalties for breach of a development agreement in the agreement or in the ordinance setting the procedures for development agreements; either party may bring legal action seeking an injunction to enforce a development agreement. (G.S. 160D-1008.)
VII. Comprehensive Plan [Chapter 4, Section I]

- Must adopt a comprehensive plan by July 1, 2022, to maintain zoning (no need to re-adopt a reasonably recent plan). (G.S. 160D-501(a).)

- Must adopt a plan or a plan update following the procedures used for a legislative decision. (G.S. 160D-501(c).)

- Must reasonably maintain a plan. (G.S. 160D-501(a).)

- May coordinate a comprehensive plan with other required plans, such as Coastal Area Management Act (CAMA) plans. (G.S. 160D-501(a).)

- May coordinate with other local governments, state agencies, or regional agencies on planning processes. (G.S. 160D-503(a).)

VIII. Legislative Decisions [Chapter 4, Section II]

A. Notice

- Must follow applicable procedures for legislative decisions under any development regulation authorized under Chapter 160D, not just zoning; must adopt any development regulation by ordinance, not by resolution. (G.S. 160D-601.)

- For zoning-map amendments, must provide notice not only to immediate neighbors but also to properties separated from the subject property by street, railroad, or other transportation corridor. (G.S. 160D-602.)

- For zoning-map amendments, must provide posted notice during the time period running from twenty-five days prior to the hearing until ten days prior to the hearing. (G.S. 160D-602(c).)

- For extension of ETJ, may use single mailed notice for ETJ and zoning-map amendment pursuant to statutory procedures. (G.S. 160D-202.)

- For zoning-map amendments, may require applicant to notify neighbors and hold a community meeting and may require report on the neighborhood communication as part of the application materials. (G.S. 160D-602(e).)

B. Planning Board Comment

- Must refer zoning amendments to the planning board for review and comment; must not have governing board handle planning board duty to review and comment on zoning amendments. (G.S. 160D-604(c), (e).)

- Must have planning board consider any plan adopted according to G.S. 160D-501 when making a comment on plan consistency. (G.S. 160D-604(d).)

- May refer development regulation amendments (other than zoning) to the planning board for review and comment. (G.S. 160D-604(c).)
C. Plan Consistency

☐ When adopting an amendment to the zoning ordinance, must adopt a brief statement describing whether the action is consistent or inconsistent with approved plans. (G.S. 160D-605(a).) (*This eliminates the 2017 requirement that statements take one of three particular forms.)

☐ May adopt plan-consistency statement when acting upon the zoning amendment or as a separate motion. (G.S. 160D-605(a).)

☐ *May meet the requirement for plan consistency even without formal adoption of a written statement if the minutes of the governing board meeting reflect that the board was fully aware of and considered the plan. (G.S. 160D-605(a).)

☐ May concurrently consider a comprehensive plan amendment and a zoning amendment; must not require a separate application or fee for plan amendment. (G.S. 160D-605(a).)

☐ Must note on the applicable future land use map when a zoning-map amendment is approved that is not consistent with the map; the future land use map is deemed amended when an inconsistent rezoning is approved. (G.S. 160D-605(a).) (This clarifies that a rezoning inconsistent with a plan does not amend the text of the plan, but it does amend the future land use map.)

☐ *For a future land use map that is deemed amended, if it is a CAMA plan, then such amendment is not effective until it goes through the CAMA plan-amendment process. (G.S. 160D-501.)

☐ Must adopt a statement of reasonableness for zoning-map amendments; for such statements, may consider factors noted in the statutes; *may adopt a statement of reasonableness for zoning-text amendments. (G.S. 160D-605(b).)

☐ May consider and approve a statement of reasonableness and a plan-consistency statement as a single, combined statement. (G.S. 160D-605(c).)

D. Voting

☐ *Must permit adoption of a legislative decision for development regulation on first reading by simple majority; no need for two-thirds majority on first reading, as was required for cities under prior law. (G.S. 160A-75; S.L. 2019-111, § 2.5(n).)

E. Certain Legislative Decisions

☐ Must prohibit third-party down-zonings; may process local government–initiated down-zonings (S.L. 2019-111, Pt. I.)

☐ Must obtain applicant’s/landowner’s written consent to conditions related to a conditional-zoning approval to ensure enforceability. (S.L. 2019-111, Pt. I.)

☐ May use purely legislative conditional zoning and/or quasi-judicial special use permitting; must not use combined legislative and quasi-judicial process, such as conditional-use-district zoning. (G.S. 160D-102.)
With applicant’s written consent, **may** agree to conditional-zoning conditions that go beyond the basic zoning authority to address additional fees, design requirements, and other development considerations. (S.L. 2019-111, Pt. I.)

**May** allow administrative minor modification of conditional zoning, special use permits, and other development approvals; if allowed, **must** define “minor modification” by ordinance, **must** not include modification of use or density, and major modifications **must** follow standard approval process. (G.S. 160D-403(d), -703(b), -705(c).)

**IX. Quasi-Judicial Decisions [Chapter 4, Section III]**

**A. Procedures**

- **Must** follow statutory procedures for all quasi-judicial development decisions, including variances, special use permits, certificates of appropriateness, and appeals of administrative determinations. (G.S. 160D-102(28).)

- **Must** hold an evidentiary hearing to gather competent, material, and substantial evidence to establish the facts of the case; the evidentiary hearing **must** have testimony under oath; **must** establish written findings of fact and conclusions of law. (G.S. 160D-406.)

- Board chair **must** rule at the evidentiary hearing on objections to inclusion or exclusion of administrative material; such ruling **may** be appealed to the full board. (G.S. 160D-406(d).)

- **Must** allow parties with standing to participate fully in the evidentiary hearing, including presenting evidence, cross-examining witnesses, objecting to evidence, and making legal arguments; **may** allow non-parties to present competent, material, and substantial evidence that is not repetitive. (G.S. 160D-406(d).)

- **May** continue an evidentiary hearing without additional notice if the time, date, and place of the continued hearing is announced at a duly noticed hearing that has been convened; if quorum is not present at a meeting, the evidentiary hearing is automatically continued to the next regular meeting of the board with no notice. (G.S. 160D-406(b).)

- **May** distribute meeting packet to board members in advance of the evidentiary hearing; if this is done, then **must** distribute the same materials to the applicant and landowner at the same time; **must** present such administrative materials at the hearing and make them part of the hearing record. (G.S. 160D-406(c).)

- **May** have the planning board serve as a preliminary forum for review in quasi-judicial decisions; if this is done, the planning board must not conduct a formal evidentiary hearing but must conduct an informal preliminary discussion of the application; the forum and recommendation must not be used as the basis for the decision by the board—the decision must still be based on evidence presented at the evidentiary hearing. (G.S. 160D-301.)

- **May** require recordation of special use permits with the register of deeds. (G.S. 160D-705(c).)

- **Be aware** that the definition of close family relationship as used for conflicts of interest includes spouse, parent, child, brother, sister, grandparent, or grandchild (including step, half, and in-law relationships). (G.S. 160D-109(f).)
△ **Be aware** that even if there is no objection before the board, opinion testimony from a lay witness shall not be considered competent evidence for technical matters such as property value and traffic impacts. (S.L. 2019-111, § 1.9.)

### B. Certain Quasi-Judicial Decisions

- **Must** not impose conditions on special use permits that the local government does not otherwise have statutory authority to impose. (S.L. 2019-111, Pt. I.)
- **Must** obtain applicant’s/landowner’s written consent to conditions related to a special use permit to ensure enforceability. (S.L. 2019-111, Pt. I.)
- **Must** set a thirty-day period to file an appeal of any administrative determination under a development regulation; **must** presume that if notice of determination is sent by mail, it is received on the third business day after it is sent. (G.S. 160D-405(c).)
- *May* adjust variance standards to provide for reasonable accommodation under the federal Fair Housing Act. (G.S. 160D-705(c).)
- **May** use purely legislative conditional zoning and/or quasi-judicial special use permitting; **must** not use combined legislative and quasi-judicial process, such as conditional-use-district zoning. (G.S. 160D-102.)
- **May** allow administrative minor modification of conditional zoning, special use permits, and other development approvals; if allowed, **must** define “minor modification” by ordinance, **must** not include modification of use or density, and major modifications **must** follow standard approval process. (G.S. 160D-403(d), -703(b), -705(c).)

### X. Administrative Decisions [Chapter 4, Section IV]

#### A. Development Approvals

- **Must** provide development approvals in writing; **may** provide in print or electronic form; if electronic form is used, then it **must** be protected from further editing. (G.S. 160D-403(a).)
- **Must** provide that applications for development approvals must be made by a person with a property interest in the property or a contract to purchase the property. (G.S. 160D-403(a).)
- **Must** provide that development approvals run with the land. (G.S. 160D-104.)
- For revocation of development approval, **must** follow the same process as was used for the approval. (G.S. 160D-403(f).)
- **May** require community notice or informational meetings as part of the decision-making process for administrative development approvals (quasi-judicial and legislative decisions already had notice and hearing requirements). (G.S. 160D-403(h).)
- **May** set expiration of development approvals if work is not substantially commenced; default rule is twelve months, unless altered by state or local rule. (G.S. 160D-403(c).) **Be aware** that legislation will clarify the provisions on duration of development approvals. (G.S. 160D-403(c); S.L. 2019-111, § 1.3.)
May set expiration of development approvals if work is discontinued; default rule is twelve months, unless altered by state or local rule. (G.S. 160D-403(c).)

May authorize administrative staff to approve minor modifications of development approvals and conditional-zoning approvals; if this is done, then must define “minor modifications” by ordinance and must not include modification of permitted use or density of development; major modifications must go through full applicable approval process. (G.S. 160D-403(d); -703(b); -705(c).)

B. Determinations

- Must provide written notice of determination by personal delivery, electronic mail, or first-class mail to the property owner and party seeking determination, if different from the owner. (G.S. 160D-403(b).)

- May designate an official to make determinations for a particular development regulation. (G.S. 160D-403(b).)

- May require owner to post notice of determination on the site for ten days; if such is not required, then owner has option to post on the site to establish constructive notice. (G.S. 160D-403(b).)

C. Appeals of Administrative Decisions

- Must allow administrative decisions of any development regulations (not just zoning) to be appealed to the board of adjustment, unless provided otherwise by statute or ordinance. (Appeals relating to erosion and sedimentation control, stormwater control, or building-code and housing-code violations are not made to the board of adjustment unless specified by local ordinance.) (G.S. 160D-405.)

- Must set a thirty-day period to file an appeal of any administrative determination under a development regulation; must presume that if notice of determination is sent by mail, it is received on the third business day after it is sent. (G.S. 160D-405(c).)

- Must require the official who made the decision (or his or her successor if the official is no longer employed) to appear as a witness in the appeal. (G.S. 160D-406.)

- Must pause enforcement actions, including fines, during the appeal. (G.S. 160D-405.)

- May assign the duty of hearing appeals to another board; if this is done, such board must follow quasi-judicial procedures. (G.S. 160D-405.)

- May designate that appeals be filed with the local government clerk or another official. (G.S. 160D-405.)
XI. Vested Rights and Permit Choice [Chapter 5, Section I]

A. Vested Rights

☐ Must recognize that building permits are valid for six months, as under prior law. (G.S. 160D-108(d)(1).)

☐ Must recognize the default rule that development approvals are valid for twelve months, unless adjusted by statute or local rule. (G.S. 160D-108(d)(2).)

☐ Must identify site-specific vesting plans (formerly site-specific development plans) with vesting for two to five years, as under prior law, except for specified exceptions. (G.S. 160D-108(d)(3); -108(f).) (The previously authorized phased-development plan is obsolete and should be deleted from ordinance.)

☐ May provide for administrative determination of vested rights and for appeal to the board of adjustment. (G.S. 160D-108(c), -405.)

△ Be aware that a person claiming vested rights may bring an original civil action in court, skipping administrative determination and board of adjustment consideration. (G.S. 160D-405(c).)

△ Be aware that vested rights run with the land, except for state-permitted outdoor advertising permits that run with the owner of the permit. (G.S. 160D-108(g); S.L. 2019-111, Pt. I.)

B. Permit Choice

☐ Must not make an applicant wait for final action on the proposed change before proceeding if the applicant elected determination under prior rules. (G.S. 160D-108(b).)

△ Be aware that if a local development regulation changes after an application is submitted, the applicant may choose the version of the rule that applies; but may require the applicant to comply with new rules if the applicant delays the application for six months. (G.S. 160D-108(b); S.L. 2019-111, Pt. I.)

△ Be aware that an application for one development permit triggers permit choice for permits under any development regulation; such permit choice is valid for eighteen months after approval of the initial application. (S.L. 2019-111, Pt. I.)
XII. Judicial Review [Chapter 5, Section II]

A. Declaratory Judgments

△ Be aware that an individual may bring a declaratory judgment action to challenge legislative zoning decisions, vested rights claims, and challenges to land use authority related to administrative decisions, subject to specified procedures. (G.S. 160D-1401.)

△ Be aware that other civil actions may be authorized—Chapter 160D does not limit availability of other actions. (G.S. 160D-1404.)

B. Appeals of Quasi-Judicial Decisions

□ *Must* update ordinance to address appeals of certificates of appropriateness for historic landmarks and historic districts; default rule is that such appeals go straight to court; local government may opt for such appeals to go to the board of adjustment, as under prior statutes. (G.S. 160D-947.)

□ Must provide that appeals of certificates of appropriateness must be filed within thirty days after the decision is effective or written notice is provided, the same as for appeals of other quasi-judicial decisions. (G.S. 160D-947; -1405.)

△ Be aware that on appeal a party may request a stay of the approval or enforcement action. (G.S. 160D-1402(e).)

△ Be aware that a local government may seek a stay in favor of itself (to prevent development under an approval). (G.S. 160D-1402(e).)

△ Be aware that if, in the absence of a stay, an applicant proceeds with development, the person does so at his or her own risk. (G.S. 160D-1402(f).)

△ Be aware that on appeal, the superior court now must allow for supplementing the record on questions of standing, conflicts of interest, constitutional violations, or actions in excess of statutory authority. (S.L. 2019-111, § 1.9.)

△ Be aware that even if there is no objection before the board, opinion testimony from a lay witness shall not be considered competent evidence for technical matters such as property value and traffic impacts. (S.L. 2019-111, § 1.9.)

△ Be aware of specific judicial instructions for decisions of appeals of quasi-judicial decisions. (S.L. 2019-111, § 1.9.)

C. Subdivision Decisions

○ May establish a rule that administrative subdivision decisions are appealed to the board of adjustment. (G.S. 160D-1405.)

△ Be aware that appeals of administrative subdivision decisions may be appealed directly to superior court. (G.S. 160D-1403.)

△ Be aware that quasi-judicial subdivision decisions are appealed to superior court in the nature of certiorari. (G.S. 160D-1402.)
D. Attorneys’ Fees
△ **Be aware** that a court *shall* award attorneys’ fees if the court finds that a city or county violated a statute or case law setting forth unambiguous limits on its authority. (G.S. 6-21.7; S.L. 2019-111, Pt. I.)

△ **Be aware** that a court *shall* award attorneys’ fees if the court finds that a local government took action inconsistent with, or in violation of, the permit choice and vested rights statutes. (G.S. 6-21.7; S.L. 2019-111, Pt. I.)

△ **Be aware** that a court may award attorneys’ fees in other matters of local government litigation. (G.S. 6-21.7; S.L. 2019-111, Pt. I.)

E. Additional Judicial Rules
△ **Be aware** that a court may join a civil action challenging an ordinance with an appeal in the nature of certiorari. (G.S. 160D-1402(m).)

△ **Be aware** that a local government **must** not assert the defense of estoppel to enforce conditions to which an applicant did not consent in writing. (S.L. 2019-111, Pt. I.)

△ **Be aware** that an action is not rendered moot if the party loses the relevant property interest as a result of the local government action being appealed, subject to applicable case law limits. (S.L 2019-111, Pt. I.)
## 2020 Board Appointments

**As of March 9, 2020**

<table>
<thead>
<tr>
<th>AGENCY</th>
<th>Meeting Days/Time</th>
<th>NEW APPOINTMENTS</th>
</tr>
</thead>
<tbody>
<tr>
<td>Black Mountain Center for the Arts</td>
<td>3rd Tuesdays, 5:30 pm</td>
<td>Member- Josh Harrold, Alternate- Maggie Tuttle</td>
</tr>
<tr>
<td>Black Mountain-Swannanoa Chamber of Commerce Executive Board</td>
<td>2nd Thursdays, 5:30 pm</td>
<td>Member- VACANT, Alternate- Tim Raines</td>
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<tr>
<td>Land of Sky Regional Council Board of Directors</td>
<td>4th Wednesdays, 12:30 pm</td>
<td>Member- Larry B. Harris, Alternate- Maggie Tuttle</td>
</tr>
<tr>
<td>French Broad River MPO Board of Directors</td>
<td>3rd Thursdays, 12:00</td>
<td>Member- Ryan Stone, Alternate- Larry B. Harris (Also appointed to Rural Transit for 2 years)</td>
</tr>
<tr>
<td>French Broad River MPO Technical Coordinating Committee (TCC)</td>
<td>3rd Thursdays, 11:00 am</td>
<td>Member- Jessica Trotman, Alternate- Josh Harrold</td>
</tr>
<tr>
<td>Metropolitan Sewer District (MSD) Board of Directors</td>
<td>TBA</td>
<td>Member- Bob Watts (appointed 2018 for 3 years)</td>
</tr>
<tr>
<td>Asheville Regional Housing Consortium</td>
<td>TBA</td>
<td>Member- Jessica Trotman, Alternate- VACANT</td>
</tr>
<tr>
<td>Vice Mayor</td>
<td></td>
<td>Appointed 12/11/2017- Maggie Tuttle</td>
</tr>
</tbody>
</table>
SUBJECT: Resolution to Provide Additional Matching Funds for Bridge Replacement Ninth Street

AGENDA INFORMATION

Agenda Location: New Business
Item Number: 9B
Department: Planning
Contact: Josh Harrold, Town Manager
Presenter: Josh Harrold, Town Manager

BRIEF SUMMARY: The Town is applying for additional funding through the current STBG call for projects from the MPO to fully fund bridge replacement of the Ninth Street Bridge. The application requires a resolution indicating the Town will provide matching funds if awarded. The total request for additional funding is $457,000 (80%) with the Town responsible for $91,400 (20%).

MOTION FOR CONSIDERATION: To approve Resolution #R-20-03 committing to matching funds, if awarded, in the amount of $91,400, which is twenty-percent (20%) of the total request of the grant application for 2020 STBG to provide funding for construction for the Ninth Street Bridge Replacement.

FUNDING SOURCE: General Fund and grants as available

ATTACHMENTS: Resolution #R-20-03 to Provide Matching Funds

MANAGER’S COMMENTS AND RECOMMENDATIONS: To approve as presented.
RESOLUTION #R-20-03

RESOLUTION TO PROVIDE MATCHING FUNDS FOR

NINTH STREET BRIDGE REPLACEMENT

WHEREAS, the Board of Aldermen for the Town of Black Mountain intends to apply for 2020 STBG grant in the amount of $457,000 which is to provide funding for construction and replacement of the bridge on Ninth Street; and

WHEREAS, as a condition of such grant is that the local jurisdiction provide matching fund in the amount $91,400, which is twenty-percent of the total request of the grant application; and;

WHEREAS, the Board of Alderman wishes to assure the availability of such matching funds in needed for the success of the project; and

NOW, THEREFORE, BE IT RESOLVED, BY THE BOARD OF ALDERMAN OF THE TOWN OF BLACK MOUNTAIN, NORTH CAROLINA THAT the Board of Alderman will appropriate from general revenues, its fund balance, contributed funds received from supporting agencies and organizations, or in any combination thereof, the amount required to satisfy the matching funds requirement condition of the grant.

I move the adoption of the foregoing resolution:

___________________________________
Alderman

READ, APPROVED AND ADOPTED, by a vote of ___ to ___ this 9th day of March, 2020.

___________________________________
Don Collins, Mayor

ATTEST:

___________________________________  __________________________________
Angela Reece, Assistant to Manager/Town Clerk  Josh Harrold, Town Manager
Minutes Follow This Section
THE BLACK MOUNTAIN BOARD OF ALDERMEN held an agenda workshop on Thursday, February 6, 2020 at 5:00 p.m. in the board room of Town Hall, 160 Midland Avenue, Black Mountain, NC. The purpose of the meeting was to review the agenda for the regular monthly meeting scheduled for Monday, February 10, 2020 at 6:00 p.m.

1. CALL TO ORDER

*Mayor Don Collins called the meeting to order at 5:00 p.m.* with the following members present:

- Mayor Don Collins- absent
- Vice Mayor Maggie Tuttle
- Alderman Ryan Stone
- Alderman Larry Harris
- Alderman Tim Raines

The following staff members were present:

- Josh Harrold, Town Manager – absent
- Dean Luebbe, Assistant Town Manager/Finance Director
- Angela Reece, Assistant to Manager/ Town Clerk
- Shawn Freeman, Police Chief
- Scottie Harris, Fire Chief
- Jessica Trotman, Planning Director
- Joshua Henderson, Recreation Director- absent
- Jamey Matthews, Public Works Director

The Board reviewed the items that were proposed for the February 10, 2020 regular session meeting and REMOVED Item 8B, Ordinance Amending Section 47-12, Specified Places Prohibited and 47-13, Penalty and Enforcement of Article IV. – Stopping, Standing, and Parking of the Town of Black Mountain Code of Ordinances #O-20-03 and ADDED New Item (will become Item 8C) Board of Aldermen Appointment (Procedural Discussion) to the agenda.

Vice Mayor Maggie Tuttle opened the meeting. Assistant Town Manager, Dean Luebbe presented the proposed agenda to the Board of Aldermen. The Board will observe a moment of silence to honor Alderman Carlos Showers who passed away on January 27, 2020. Alderman Showers was elected in 2009, reelected in 2013, and appointed to an unexpired term in 2017 and was the second African American to serve as Alderman in the Town of Black Mountain. The Board will also observe a moment of silence for County Commissioner Mike Fryar who passed away on February 2, 2020. Commissioner Fryar was elected in 2012 and represented District 2.

Assistant Manager Luebbe discussed Item 5B, Audit Accounts Contract Amendment for Mauldin
& Jenkins stating in completing the FY19 audit for the Town of Black Mountain, Maudlin & Jenkins discovered a misstatement in the FY18 audit, involving depreciation on a fire truck. Mr. Luebbe stated the amount of the misstatement was $84,763 and was deemed to be material by the audit firm. He reminded the Board the Town is responsible for the accuracy of the financial statements and said this will not affect the agreed upon contract amount for the next 2 years. Mr. Luebbe stated he and Manager Harrold attempted to negotiate a lesser fee but said the Audit firm was unreceptive.

Assistant Manager Luebbe discussed Item 5C, Budget Amendment for Golf Course Snack Shop Water Damage Repairs stating water damage was discovered at the 19th Hole Snack Shop in the late summer of 2019 which affected the ladies lounge interior (the lower portion of the building) and sections of the deck. Mr. Luebbe stated portions of the exterior of the lower level also need to be replaced, and said the job is complicated because of the location of the electrical panel. Mr. Luebbe stated CRC Rebuilders submitted an estimate which the Town finds acceptable.

Assistant Manager Luebbe discussed Item 5D, Budget Amendment for Additional Funding for the Comprehensive Plan Update stating due to the large turnout at the initial public meeting staff has realized more public input would be necessary for success of the plan. Mr. Luebbe stated the Planning Department has been unable to hire a part time building inspector and said the funding would come from budgeted funds for this position.

Attorney Ron Sneed discussed Item 7B, NC Highway 9 Sidewalk Construction Contract Approval stating he has spoken with Sikes Regan and Attorney Mike Begley who have proposed selling their foot bridge below Cheshire to the Town and utilizing the funds to pay for the construction of the sidewalk in brick. Board members directed Attorney Sneed to negotiate further and propose stamping the concrete to look like brick in lieu of purchasing the bridge. Alderman Larry B. Harris reiterated the Board’s preference for treating everyone equal and not doing for one what you may not do for another.

Attorney Ron Sneed discussed Item 8C (will become Item 8B on Amended Agenda), Library Board Appointment stating the Library Board is an appointed advisory board of the Board of Aldermen to oversee maintenance of the Town owned, County Operated library building. Attorney Sneed stated appointments are for life and said the previous chair (Robert Woodward) has moved out of state. Attorney Sneed stated the Board usually does not allow dual appointments to advisory boards but asked for an exception in this case due to Mr. Ron Collins having a valuable skill set to contribute.

Attorney Ron Sneed discussed Item 7B, Ordinance Amending Section 47-12, Specified Places Prohibited and 47-13, Penalty and Enforcement of Article IV. – Stopping, Standing, and Parking stating the ordinance was written to include 2 hour parking prohibitions along Cherry Street. Attorney Sneed stated he anticipated parking prohibitions and included a two hour limit within the ordinance. Alderman Larry B. Harris stated he wanted notification sent to the business owners before this item is considered.

Alderman Larry B. Harris moved to remove this item from consideration.
The motion passed by a vote of 4-0.
Planning Director Jessica Trotman discussed **Item 9A**, Public Hearing of Intent to Close a Right of Way on Ruby Avenue stating Richard “Kenny” Capps and Ora Lee Kerlee have filed a petition to close a portion of a right-of-way between Ruby Avenue and Old State 10 Road and said the properties that abut the right-of-way are 212 Ruby Avenue and 213 Old State 10 Road. Director Trotman stated the requested closure is approximately 75 feet in the length and 14 feet wide and said the right-of-way is not identified in any adopted plans nor is part of a proposed greenway or roadway system. She said the right-of-way is not part of a stormwater system nor is it in any drainage area. The Planning Board recommended the closure with a vote of 5-0 at the November 18, 2019 meeting.

Planning Director Jessica Trotman discussed **Item 9B**, Public Hearing to Rezone Portions of Flat Creek Road and Montreat Road from Suburban Residential (SR-2) to Town Residential (TR-4) Zoning Ordinance #Z-O-20-01 stating the Planning Board evaluated a large area of Flat Creek and Montreat Road to be rezoned to better meet the conditions that are currently present. Director Trotman stated the Planning Board held a community meeting with owners in the proposed area and said there was wide support for the TR-4 zoning district. The Planning Board received the application at their December 16, 2020 meeting and voted 5 to 0 to recommend the rezoning to the Board of Aldermen.

(* The Z-O numbering system for Zoning Ordinances has been implemented in 2020 to better track zoning ordinances. It will be included within the index of the official minutes.)*

Planning Director Jessica Trotman discussed **Item 9C**, Public Hearing to Rezone 1068 Old US 70 Hwy from OI-6 (office and institutional) to HB-8 (highway business) Zoning Ordinance #Z-O-20-02 stating Walker Ferguson, the owner of 1068 Old US 70 Hwy, has requested that their property located at 1068 Old US 70 Hwy be rezoned from OI-6 (office and institutional) to HB-8 (highway business). Director Trotman stated the property sits at the corner of Old US 70 Hwy and Tabernacle road and abuts and is adjacent to other highway business zoned properties. She stated the property is .64 acres and rezoning would give the owner the opportunity to get one additional lot if they chose to subdivide. The Planning Board heard this request at their December 16, 2019 meeting and voted 4 to 1 to recommend the rezoning request to the Board of Aldermen.

Planning Director Jessica Trotman discussed **Item 9D**, Public Hearing to Rezone 1114 Montreat Road from SR-2 (suburban residential) to UR-8 (urban residential) Zoning Ordinance #Z-O-20-03 stating John Pomeroy and Micah Larimore (1114 Montreat Rd LLC), the owners of 1114 Montreat Road, have requested that their property located at 1114 Montreat Road be rezoned from SR-2 (suburban residential) to UR-8 (urban residential). Director Trotman stated the property abuts and is adjacent to other urban residential zoned properties and said the difference is uses between districts is comparable and while it would allow more density, the property is encumbered by sewer lines, a stream, floodway and floodplain. The Planning Board heard this request at their December 16, 2019 meeting and voted 5 to 0 to recommend the rezoning request to the Board of Aldermen.

Alderman Larry B. Harris addressed the Board regarding finalization of the One-Way traffic pattern on Cherry Street inquiring if anyone felt it was time to make this a permanent pattern. Discussions among board members with staff concluded that no further complaints have been
made regarding the pattern. Both Police and Fire Chief’s support the closure for safety. Alderman Larry B. Harris directed staff to approach NC DOT to inquire of a potential cost sharing to implement the bulb-out at the top of Cherry Street and State Street.

Vice Mayor Maggie Tuttle addressed the Board regarding procedures to appoint an Aldermen to fill the unexpired term left vacant by Alderman Showers and stated she feels some type of application process would be worth considering. Alderman Ryan Stone stated he supports the idea to promote transparency. Alderman Larry B. Harris stated he is not in favor of a requirement to fill out an application stating he feels it may make the process more restrictive. The Town Clerk presented various sample applications from other jurisdictions for reference as well as a sample document for consideration. Board members reminded the public that the decision ultimately falls within the Board of Aldermen’s purview.

_Alderman Ryan Stone moved to add Board of Aldermen Appointment (New Item 8C) to the agenda. The motion passed by a vote of 4-0._

There was no further discussion on the agenda.

_There being no further discussion, on a motion by Alderman Larry B. Harris, with a vote of 4-0 Mayor Don Collins adjourned the meeting at 5:56 p.m._

ATTEST:

______________________________________                  _______________________________
Angela Reece, Assistant to Manger/Town Clerk   Don Collins, Mayor
1. CALL TO ORDER

Mayor Don Collins called the meeting to order at 6:00 p.m. with the following members present:

Mayor Don Collins  
Vice Mayor Maggie Tuttle  
Alderman Larry B. Harris  
Alderman Ryan Stone  
Alderman Tim Raines - absent

The following staff members were present:  
Josh Harrold, Town Manager  
Dean Luebbe, Assistant Town Manager/Finance Director  
Angela Reece, Assistant to Manager/Town Clerk  
Ron Sneed, Town Attorney  
Shawn Freeman, Police Chief  
Scottie Harris, Fire Chief  
Jessica Trotman, Planning Director  
Joshua Henderson, Recreation Director  
Jamey Matthews, Public Works Director

Mayor Don Collins welcomed everyone and led the Pledge of Allegiance. A moment of silence was observed in memoriam of Alderman Carlos L. Showers who passed away on January 27, 2020. Alderman Showers was elected in 2009, reelected in 2013, and appointed to an unexpired term in 2017 and was the second African American to serve as Alderman in the Town of Black Mountain. The Board also observed a moment of silence for County Commissioner Mike Fryar who passed away on February 2, 2020. Commissioner Fryar was elected in 2012 and represented District 2.
Mayor Collins thanked everyone in attendance and expressed appreciation to all those who were attending for the first time and also the viewing audience. The re-broadcast of each regular meeting is shown throughout the month on Charter Cable’s Buncombe County Channel 192 at 8:00 p.m. on Sundays. Meetings initially air the same week in which they occur and are shown weekly until the next regularly scheduled meeting. Citizens may also go to the Town website www.townofblackmountain.org at any time and view the most recent regular meeting of the Board.

2. PROCLAMATION AND AWARD RECOGNITION

Mayor Collins stated the Charles H. Campbell Regional Leadership Award was named for four-time Council Chairman and long-time Brevard Mayor who himself received a national award for regional leadership in 1977. The award was dedicated in 1983 to annually honor an outstanding contributor to the betterment of Western North Carolina and the Land of Sky Region. Mayor Collins stated the Land of Sky Regional Council’s Executive Committee awards it to another Council Member who has made a major long-term contribution to the Council and its governance and said this year the award was presented to LORSC Board Chair and Black Mountain Alderman, Larry Harris, for his dedication and leadership to Land of Sky Regional Council and Western North Carolina.

Mayor Collins advised the Town has received a Certificate of Achievement for Excellence in Financial Reporting for FY18 CAFR from the Government Finance Officers Association. A letter from the Governmental Finance Officers Association notified Assistant Manager/Finance Director Dean Luebbe that the 2018 fiscal year end comprehensive annual financial report (CAFR) qualifies for GFOA’s Certificate of Achievement for Excellence in Financial Reporting/ The Certificate of Achievement is the highest form of recognition in governmental accounting and financial reporting, and its attainment represents a significant accomplishment. The Board of Aldermen commended and praised Mr. Luebbe for his efforts.

3. CITIZEN COMMENTS

Individuals wishing to address the Board are asked to sign in at the entrance to the board room, indicating the topic(s) or agenda item(s) you wish to discuss, so that the chair may group speakers according to topic. The chair will recognize individuals requesting to address the Board. Comments by any one speaker shall be limited to three (3) minutes. If the topic you wish to discuss pertains to a public hearing scheduled for this meeting, please reserve your comment for the applicable public hearing.

There were no citizen comments.

4. COMMUNICATIONS FROM BOARDS, COMMISSIONS & AGENCIES

Shawn Freeman, Police Chief presented the Police Department Annual Report to the Board of Aldermen. The report is made part of and included in these minutes.

Dean Luebbe, Assistant Town Manager/Finance Director presented the Finance Quarterly Report to the Board of Aldermen. The report is made part of and included in these minutes.
5. CONSENT AGENDA

All items on the consent agenda are considered routine, to be enacted by one motion without discussion. If a member of the governing body requests discussion of an item, the item will be removed from the consent agenda and considered separately.

Town Manager, Josh Harrold presented the consent agenda to the Board of Aldermen.

A. Adoption of Minutes

**Motion:** To adopt the minutes of January 1, 2020 (Special Call), January 9, 2020 (Agenda Session), January 13, 2020 (Regular Session) and January 13, 2020 (Closed Session).

B. Audit Accounts Contract Amendment for Mauldin & Jenkins

**Motion:** To approve the amended contract with Mauldin & Jenkins, increasing the audit fees for the FY19 audit by $3,400.

C. Budget Amendment for Golf Course Snack Shop Water Damage Repairs #FY20-12

**Motion:** To approve Budget Amendment #FY20-12 as submitted. In the Golf Fund, this budget amendment will increase the expense account, 5092-6310-730 (Capital Outlay) by $21,875 and the revenue account, 5092-3808-800 (Transfer from General Fund) for $21,875.

D. Budget Amendment for Additional funding for Comprehensive Plan #FY20-13

**Motion:** To approve Budget Amendment #FY20-13 as submitted, increasing the line item 1010-5400-730 (Capital Outlay) by $10,000 and decreasing the line item 1010-5400-021 (Part Time Salaries) by $10,000.

Vice Mayor Maggie Tuttle moved to approve consent items A-D as presented. The motion was approved by a vote of 3-0.

6. CITIZEN COMMENTS

The chair will recognize individuals requesting to address the Board regarding the specific New Business or Unfinished Business items below. Comments by any one speaker shall be limited to three (3) minutes. If the topic you wish to discuss pertains to a public hearing scheduled for this meeting, please reserve your comment for the applicable public hearing.

There were no citizen comments.
7. **UNFINISHED BUSINESS**

A. **2020 Sanitation Contract**

Town Manager, Josh Harrold presented the results of the RFP (Request for Proposal) to the Board of Aldermen stating the Town only received one proposal from Waste Pro Industries Inc. Manager Harrold stated he has met with surrounding municipalities and discussed sanitation services stating the Town of Black Mountain is the only municipality in Buncombe County who does not contract sanitation services out at this time. Manager Harrold presented a working spreadsheet depicting sanitation service costs for Fiscal Years of 2017, 2018, 2019 and 2020. Manager Harrold stated at the end of Fiscal Year 20 the Town is estimated to pay $660,400 to Waste Pro for sanitation services. Manager Harrold stated Buncombe County Landfill tipping fees would be an additional $132,000 to bring the total year end estimate to $796,200 for FY20. Manager Harrold stated Buncombe County Landfill tipping fees have remained steady with no great increase but cautioned that yard waste fees will increase from $20.00 per ton to $30.00 per ton this coming fiscal year. Manager Harrold stated landfill tipping fees are currently $43.70 per ton and transfer station tipping fees are $47.75 per ton.

An excerpt of the spreadsheet for Annual Costs for Sanitation Services (Waste Pro) is below. The figures highlighted in yellow represent the dollar cost per household served. The town currently has 4,080 monthly stops and in Fiscal Year 20 the sanitation cost is $12.90 per stop/per month.

<table>
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<tr>
<th></th>
<th>FY15</th>
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<th>FY17</th>
<th>FY18</th>
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</table>
Manager Harrold stated the proposal from Waste Pro with the same level of service and tonnage will increase sanitation services collection costs to $1,073,650 in FY21, which is a 25.84% increase. The town has 4,080 sanitation stops per month and the cost per stop would increase from $12.90 per stop to $18.51 per stop. This does NOT include the landfill tipping fees.

Manager Harrold proposed an estimated budget to bring sanitation services in house. He stated the only unknown costs at this time are for the purchase and installation of an oil and water separator to wash out garbage trucks. Manager Harrold stated he estimates the annual maintenance costs on the oil and water separator to be approximately $2,500. Trucks would be kept at the Public Works facility under a metal storage canopy outside as storage is limited inside due to vehicles and equipment stored there now. Manager Harrold stated the metal canopy would cost approximately $15,000 to $20,000.

The additional cost to purchase roll out carts for residents (1 trash and 1 recycling) would be approximately $400,000.

Manager Harrold stated financing terms for garbage trucks are typically 2.5% interest with a 7 year term. Manager Harrold advised the Board according to his research trucks start wearing out around year 7. Mayor Collins stated the town could purchase garbage trucks with proceeds from the sale of the old Public Works facility. Alderman Larry B. Harris stated factoring in future costs is also necessary through capital improvement. Manager Harrold stated he and Assistant Manager Luebbe figured in percentages of increases for services and operating costs to determine the numbers. Mayor Collins inquired the need for six initial personnel and Manager Harrold stated he feels this number may be low. Mayor Collins inquired regarding the type of garbage trucks and Manager Harrold clarified the pricing is for rear loading garbage trucks. Mayor Collins stated this will eliminate the $400,000 cost for providing roll out cans. Manager Harrold clarified the rear loading trucks are able to pick up roll off cans for persons already having them and said he did not want employees reaching into roll out cans to dig out trash or lifting heavy cans to avoid injury. Alderman Larry B. Harris stated this is a direction to consider for citizens who are able to utilize them. Mayor Collins asked what the annual savings would be over the next ten years and Manager Harrold stated the first year cost savings by bringing sanitation services in house would be approximately $300,000. Manager Harrold stated the total
cost is an estimate but said looking at the RFP Waste Pro Industries submitted the Town would catch up to the current cost proposal in year ten at $1,072,149.00, which is less than the current year proposal.

Assistant Manager Dean Luebbe stated more regulations may be necessary to reduce tonnage which will reduce costs. Alderman Larry B. Harris stated this will need to be examined further to determine best practices moving forward. Manager Harrold presented the sanitation survey data stating 515 citizens responded. Manager Harrold stated that 85% of responses indicated they could use a roll off can and 15% said they could not use a roll out can. Of the 15% who indicated they could not use a roll out, 50% cited the reason being terrain, 38% cited a health condition/age and 12% cited a disability.

A decision was not made and this item will be placed on a special meeting for further discussion. (A special meeting was subsequently called on February 26, 2020 at 5:00 p.m.)

B. NC Highway 9 Sidewalk Construction Contract Approval

Attorney Ron Sneed recalled previous discussions with Sikes Regan to obtain an easement to install sidewalk along the Cheshire Village area along NC Highway 9. Attorney Sneed stated the town sought bids for the work for concrete sidewalks and said Sikes has requested a brick sidewalk. The difference in pricing would be approximately $65,000 plus higher future maintenance costs. Attorney Sneed stated the bids were not requested in this way and said by law the town is committed to accepting a bid or rejecting all bids and reissuing. Attorney Sneed stated the developer has submitted alternate proposals as previously discussed to sell the easement to the town, sell the foot bridge to the town and for the developer to use those proceeds to make up the difference in the low bid. Attorney Sneed stated he spoke with the low bidder regarding stamping concrete to look like brick was not advantageous and actually costs just as much as brick. Mayor Collins stated the town can proceed with the sidewalk just past this property until an agreement can be reached and said that “we can’t do for one what we cannot do for another”. Mayor Collins stated he wanted to be clear that the town may not do special favors.

Motion: To award contract for NC Highway 9 sidewalk construction to Southern Appalachian Grading and Excavating, Inc. in the amount of $125,240.

This item was not considered and will be placed on a special meeting for further discussion. (A special meeting was subsequently called on February 26, 2020 at 5:00 p.m.)

8. NEW BUSINESS

A. Resolution to Provide Additional Matching Funds for River Walk Greenway Phase II

#R-20-02

Manager Josh Harrold stated staff is seeking an additional $1.2M to finish funding the River Walk Greenway expansion. Manager Harrold stated the total project cost is approximately $6M
and said the Town’s match will be 20% (which is $1.2M). If staff are successful in obtaining funding for the additional $1.2M, the 20% match is $240,000. Manager Harrold reminded citizens that the County has contributed $400,000 for this project. Mayor Collins reminded citizens the project construction may not begin until all funding is in place.

_Alderman Ryan Stone moved to approve Resolution #R-20-02 committing to matching funds, if awarded, in the amount of $240,000, which is twenty-percent (20%) of the total request of the grant application for 2020 STBG to provide funding for construction for the River Walk Greenway Phase II. The motion was approved by a vote of 3-0._

B. **Library Board (Building Maintenance)** – (1) un-expiring term

_**Recommendation by Library Board Membership:** Ron Collins_

Attorney Sneed advised the Library Board is a building maintenance board with members being appointed permanently. Attorney Sneed sits on the Library Board and advise the Board of Aldermen the recommendation of their board is to appoint Ron Collins as member due to his skills and abilities. Attorney Sneed stated if it is presumed that this board operates under the same terms as all other advisory boards he would ask that the Board of Aldermen suspend their rule disallowing dual appointment as Ron Collins was also appointed to the Planning Board. Attorney Sneed stated the Library Board is not a policy making board and reiterated it is merely a maintenance committee.

_Alderman Larry B. Harris moved to suspend the dual appointment prohibition and to appoint Ron Collins to fill an un-expiring term on the Black Mountain Library Board. The motion was approved by a vote of 3-0._

C. **Board of Aldermen Appointment (Procedural Discussion)**

Vice Mayor Maggie Tuttle recalled discussions at the agenda setting meeting stating she feels it would be a good idea to offer the public an opportunity to fill out an interest form for appointment to the Board of Aldermen to fill the unexpired term vacated due to Alderman Carlos Showers passing. Alderman Ryan Stone stated the Town’s charter does not allow for the seat to be left vacant or to call for a special election. Alderman Stone stated in the spirit of transparency Vice Mayor Tuttle has come up with the interest form for individuals who are interested to seek appointment. Alderman Stone stated he hears concerns that this may set a precedent for future boards but said it is his understand that boards may choose the procedure they want as long as it’s within the charter and state law. Attorney Sneed clarified this is a non-partisan board and stated the board is not adopting this form as procedure but allowing the public to express interest. Alderman Larry B. Harris clarified the interest form will not be a requirement. Alderman Ryan Stone stated he feels we are in a unique time where people are asking for more avenues of transparency and to make themselves known and feels this is another tool to move forward. Vice Mayor Tuttle stated former Citizen Academy graduates are another resource to pull from.
Vice Mayor Maggie Tuttle moved to make notice available to citizens who wish their candidacy to be known and considered for appointment.

The form was made available through the Town’s website, social media outlets, news sources, and printed at Town Hall for parties interested in submitting candidacy requests.

_Vice Mayor Maggie Tuttle moved to approve a notice of interest form and to make it available to the public with an expiration date of February 24, 2020._
_The motion was approved by a vote of 3-0._

9. **PUBLIC HEARING**
The chair will recognize individuals requesting to address the Board regarding the specific topic of the public hearing. **Public hearing comments by any on speaker shall be limited to ten (10) minutes.** The Mayor reserves the right to alter time limits and other rules of procedure at the beginning of each Public Hearing.

A. Public Hearing of Intent to Close ROW Ruby Avenue #R-20-01

Planning Director Jessica Trotman stated the properties that abut the right-of-way are 212 Ruby Avenue and 213 Old State 10 Road. The requested closure is approximately 75 feet in the length and 14 feet wide. The right-of-way is not identified in any adopted plans nor is part of a proposed greenway or roadway system. The right-of-way is not part of a stormwater system nor is it in any drainage area. The Planning Board recommended the closure with a vote of 5-0 at the November 18, 2019 meeting.

_Alderman Ryan Stone moved to open the public hearing for Resolution #R-20-01 to Close Unopened, Platted Right-of-Way Parallel to Ruby Avenue. The motion was approved by a vote of 3-0._

There were no Board comments. There were no citizen comments.

_Vice Mayor Maggie Tuttle moved to close the public hearing. The motion was approved by a vote of 3-0._

_Alderman Larry B. Harris moved to approve Resolution #R-20-01 closing the unopened, platted right-of-way parallel to Ruby Avenue as presented. The motion was approved by a vote of 3-0._

B. Public Hearing for Rezoning Portions of Flat Creek Road and Montreat Road from Suburban Residential (SR-2) to Town Residential (TR-4) **Zoning Ordinance #Z-O-20-01**

Planning Director Jessica Trotman stated the Planning Board evaluated a large area of Flat Creek and Montreat Road to be rezoned to better meet the conditions that are currently present. Director Trotman stated if the parcels are rezoned then there will only be 8 remaining which are legally non-conforming. The Planning Board held a community meeting with owners in the proposed area
and there was wide support for the TR-4 zoning district. The Planning Board received the application at their December 16, 2020 meeting and voted 5 to 0 to recommend the rezoning.

Vice Mayor Maggie Tuttle moved to open the public hearing to rezone multiple parcels on Flat Creek and Montreat Road from SR-2 (suburban residential) to TR-4 (town residential). The motion was approved by a vote of 3-0.

There were no Board comments. There were no citizen comments.

Alderman Larry B. Harris moved to close the public hearing. The motion was approved by a vote of 3-0.

Vice Mayor Maggie Tuttle moved to adopt the Statement of Consistency as presented [or as amended]. The motion was approved by a vote of 3-0.

Vice Mayor Maggie Tuttle moved to adopt Zoning Ordinance #Z-O-20-01 to rezone multiple parcels on Flat Creek Road and Montreat Road from SR-2 (suburban residential) to TR-4 (town residential). The motion was approved by a vote of 3-0.

C. Public Hearing – Rezoning of 1068 Old US 70 Hwy. Zoning Ordinance #Z-O-20-02

Planning Director Jessica Trotman stated the property owner of 1068 Old US 70 Hwy, has requested that their property located at 1068 Old US 70 Hwy be rezoned from OI-6 (office and institutional) to HB-8 (highway business). The property sits at the corner of Old US 70 Hwy and Tabernacle road and abuts and is adjacent to other highway business zoned properties. The property is .64 acres and rezoning would give the owner the opportunity to get one additional lot if they chose to subdivide. The Planning Board heard this request at their December 16, 2019 meeting and voted 4 to 1 to recommend the rezoning request.

Vice Mayor Maggie Tuttle moved to open the public hearing to rezone 1068 Old US 70 Hwy from OI-6 (office and institutional) to HB-8 (highway business). The motion was approved by a vote of 3-0.

There were no Board comments.

Chris Pettick address the Board of Aldermen and expressing concerns for increased property values stating his property borders the parcels in question.

Vice Mayor Maggie Tuttle moved to close the public hearing. The motion was approved by a vote of 3-0.

Alderman Larry B. Harris moved to adopt the Statement of Consistency as presented [or as amended]. The motion was approved by a vote of 3-0.
Alderman Larry B. Harris moved to adopt Zoning Ordinance #R-O-20-02 to rezone 1068 Old US 70 Hwy from OI-6 (office and institutional) to HB-8 (highway business). The motion was approved by a vote of 3-0.

D. Public Hearing Public Hearing to Rezone 1114 Montreat Road from SR-2 (suburban residential) to UR-8 (urban residential) Zoning Ordinance #Z-O-20-03

Planning Director Jessica Trotman stated John Pomeroy and Micah Larimore (1114 Montreat Rd LLC), the owners of 1114 Montreat Road, have requested that their property located at 1114 Montreat Road be rezoned from SR-2 (suburban residential) to UR-8 (urban residential). Director Trotman stated this is the former “Nana’s nursing home”. The property abuts and is adjacent to other urban residential zoned properties. The difference is uses between districts is comparable and while it would allow more density, the property is encumbered by sewer lines, a stream, floodway and floodplain. The Planning Board heard this request at their December 16, 2019 meeting and voted 5 to 0 to recommend the rezoning request.

Vice Mayor Maggie Tuttle moved to open the public hearing to rezone 1114 Montreat Road from SR-2 (suburban residential) to UR-8 (urban residential). The motion was approved by a vote of 3-0.

There were no Board comments. There were no citizen comments.

Vice Mayor Maggie Tuttle moved to close the public hearing. The motion was approved by a vote of 3-0.

Vice Mayor Maggie Tuttle moved to adopt the Statement of Consistency as presented. The motion was approved by a vote of 2-1 with Alderman Ryan Stone opposing.

Vice Mayor Maggie Tuttle moved to adopt Zoning Ordinance #Z-O-20-03 to rezone 1114 Montreat Road from SR-2 (suburban residential) to UR-8 (urban residential). The motion was approved by a vote of 2-1 with Alderman Ryan Stone opposing.

10. COMMUNICATION FROM STAFF

A. Town Attorney – None at this time.

Town Manager – Manager Harrold reminded the public of the second kickoff meeting for the Comprehensive Plan stating it will be held on Monday, February 27, 2020 at 6:00 p.m. at Meadowbrook Free Will Baptist Church on Blue Ridge Road. The public may view more information by visiting https://www.townofblackmountain.org/2533/Comprehensive-Plan-Update
Manager Harrold reminded the public that the town is soliciting public comment for the Blue Ridge Road Small Area Plan and encouraged citizens to visit the website or reach out to planning staff to comment. Manager Harrold also invited Board members to attend the Fonta Flora State Trail meeting next week in Morganton and encouraged to join the State Trail Board.

11. COMMUNICATION FROM MAYOR AND BOARD OF ALDERMEN

Alderman Larry B. Harris addressed the public regarding the Avadim Project presentation encouraging the public to attend the March meeting to hear the updates as it has been rescheduled. Alderman Harris also stated he is reaching out to NCDOT to invite them to give an update to the public regarding the I-40 Blue Ridge Road Interchange project and timeframe for Right-of-Way acquisition at the March meeting.

Alderman Ryan Stone encouraged citizens to participate in the voting process and reminded them of early voting beginning next week at the Library.

12. ADJOURNMENT

Alderman Ryan Stone moved to enter into closed session to discuss personnel matters, as permitted in NCGS § 143.318.11(a)(6) at 7:56 p.m.
The motion was approved by a vote of 3-0.

Alderman Larry B. Harris moved to return to open session at 8:08 p.m.
The motion was approved by a vote of 3-0.

Alderman Larry B. Harris moved to increase Rob Austin’s salary by $3,705 annually due to promotion to Major/Assistant Police Chief.
The motion was approved by a vote of 3-0.

There being no further discussion, on a motion by Larry B. Harris, with a vote of 3-0 Mayor Don Collins adjourned the meeting at 8:10 p.m.

ATTEST:

_____________________________________           _______________________________
Angela Reece, Assistant to Manger/Town Clerk   Don Collins, Mayor